

EXTRACT OUT OF MINUTES OF AN ORDINARY COUNCIL MEETING HELD ON THE 29 MARCH 2023

C1228. OVERSIGHT REPORT ON THE ANNUAL REPORT FOR 2021/2022 FINANCIAL YEAR

Purpose:

To provide comments and recommendations to the Council on the adoption of the Annual Report for the 2021/2022 Financial Year.

Authority:

The Municipal Public Accounts Committee.

Legislatives/Statutory Requirements:

The Constitution of the Republic of South Africa (1996)

The Local Government: Municipal Structures Act (No. 117 of 1998)

The Local Government: Municipal System Act (No. 32 of 2000)

The Local Government: Municipal Finance Management (Act No 56 of 2003)

The Treasury Regulations Guiding AR and OR (11, 32, 63)

Background:

The Chris Hani District Municipality Executive complied with the MFMA and Treasury regulations that guide tabling of the Annual Report before council and community as the final leg in accountability cycle of the municipality, and indeed annual report for 2021/2022 financial year was tabled in Council by the Executive Mayor on the 25th of January 2023 and publicized as legislatively required.

Exposition of Facts:

After tabling the Draft Annual Report for 2021/2022 financial year before Council on the 25th of January 2023, the Accounting Officer made the Draft Annual Report public, and invited



the public to submit comments within 21 days from the date of publication. On the 20th of February 2022, the Municipal Public Accounts Committee met and received a presentation of the Final Annual Report for 2021/2022 financial year from the Executive Mayor in line with the guidelines as per Circular No. 11, 32 and 63 of the Treasury Regulations.

A plan on public engagements with municipalities interrogating the final draft annual report was successfully held with municipal councillors throughout the district. In terms of Circular 63 of the MFMA, the municipality through its IDP unit, facilitated engagements with communities to verify the achieved targets as per the draft APR presented to Council. The circular necessitates that, this activity be conducted jointly with the MPAC responsibility of oversight on the same programmes.

These were held at the beginning of February 2023. Outcomes of these engagements necessitated further oversight visits to confirm projects that these engagements highlighted as projects not achieved.

Consistency by the Executive in submitting quarterly reports throughout the year under review made things easier for MPAC to make fair inferences on the annual report under scrutiny. MPAC, having satisfied itself with the responses received and with reference to the in-year oversight reports in place of the year under review, MPAC, finally adopted the Oversight Report on the Annual Report for 2021/2022 financial year without reservations, in the meeting held on the 27^{th of} March 2023.

Resolutions:

It was resolved that:

- Council adopts the Oversight Report on the Annual Report of 2021/2022 financial year without reservations.
- 2) The Oversight Report be made public in terms of Section 129(3) of the MFMA.



3) The Oversight Report **be submitted** to the Eastern Cape Legislature in terms of Section 132(2) of the MFMA.

This is certified as a true copy of the original.

MR. G. MASHIYI

MUNICIPAL MANAGER

(An official delegated with the Authority to prepare the record of the Proceedings and implement council Resolutions)

CLLR J. CENGANI

SPEAKER OF COUNCIL

(In His capacity as the Speaker of the Council)



MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC) OVERSIGHT CONSOLIDATED AUDITED ANNUAL REPORT FOR 2021/2022 FINACIAL YEAR

Table of Contents

	Error! Bookmark no	t defined.
OVERS	SIGHT REPORT ON THE ANNUAL REPORT FOR 2020/2021 FINANCIA	L YEAR t defined.
1	PURPOSE OF THE REPORT	
2	AUTHORITY	4
3	LEGISLATIVES/STATUTORY REQUIREMENTS	4
4	BACKGROUND	4
5	EXPOSITION OF FACTS	5
5.1	OVERSIGHT PROCESS	5
5.1.1	INTRODUCTION.	5
5.1.2	PRESENTATION OF THE ANNUAL REPORT TO MPAC	5
5.1.3	REVIEW OF THE DRAFT ANNUAL REPORT IN A WORKING SESS	
5.1.4	FINAL DRAFT ANNUALREPORT PUBLIC ENGAGEMENT	6
5.1.5	CHRIS HANI DEVELOPMENT AGENCY'S DRAFT ANNUAL REPOR	
5.1.6	CONCLUSION	6
5.2	KEY COMMENTS	7
5.2.1	THE CHDM COUNCIL	7
5.2.2	THE AUDITOR-GENEERAL'S OPINION AND RESPONSE BY MANAG	
5.2.3	COMMENTS FROM THE PROVINCIALTREASURY AND COGTA	
5.2.4	PROJECTS VISITS	7
5.2.5	COMMUNITY	
5.2.6	THE CHDM MUNICIPAL PUBLIC ACCOUNT COMMITTEE	
5.2.7	CHALLENGES	
6	IMPLICATIONS	8
6.1		8
6.2	FINANCIAL	9
7	PARTIES CONSULTED	
8	RECOMMENDATIONS	
9	THE MUNICIPAL PUBLIC ACCOUNTS COMMITTEE	
9.1	MEMBERS	9
0.7	DATE OF THE REPORT	9

1 PURPOSE OF THE REPORT

This report aims to provide the Municipal Council with detailed recommendations on the adoption of the Draft Annual Report for the 2021/2022 Financial Year, as the first draft has been tabled to council on the 25^{h of} January 2023 council meeting. This process complies with section 127 (a) (b) and 129 of the Local Government Municipal Finance Management Act (No. 56 of 2003) and the National Treasury Regulations (Circular 32 and 63) on the presentation of Annual Report and processing of the Oversight Report.

The following table displays the nature of the accountability framework for the local government:

Role player	Responsible for	Oversight over	Accountable to								
Council	Approving policy budget and SDBIP	Executive Mayor or Committee	Community								
Executive Mayor or Committee	Policy, budgets, SDBIP outcomes	Municipal Manager	Council								
Municipal Manager	Outputs and implementation	The Administration	Executive Mayor or Committee								
Chief Financial Officer and Senior Managers	Outputs and implementation	Financial Management and Operational Functions	Municipal Manager								

The Municipal Public Accounts Committee compiles the Oversight Report as an assurance tool for the Municipal council, as this is the Section 79 committee established to assist the council in its processes of accountability. The annual report provides an opportunity for the municipality to interact with the public on the key achievements and areas needing improvements. This is expected to be in line with the Integrated Development Plan (IDP) as adopted by the council, and the Service Delivery Budget and Implementation Plan (SDBIP) of the Municipality.

2 AUTHORITY

The Municipal Public Accounts Committee is a Council Committee established in terms of section 33 and section 79 of the Municipal Structures Act (No. 117 of 1998).

3 LEGISLATIVES/STATUTORY REQUIREMENTS

- The Constitution of the Republic of South Africa (1996)
- The Local Government: Municipal Structures Act (No. 117 of 1998)
- The Local Government: Municipal System Act (No. 32 of 2000), as amended
- The Local Government: Municipal Finance Management (Act No 56 of 2003)
- The Local Government: Municipal Finance Management Act Circular No: 11 of 2005
- The Local Government: Municipal Finance Management Act Circular No: 63 of 2003
- The Local Government: Municipal Finance Management Act Circular No: 32 of 2006
- CHDM MPAC Charter as adopted by the Municipal Council

4 BACKGROUND

Section 129 of the Local Government: Municipal Finance Management Act (No. 56 of 2003) requires that "... the Council of a Municipality ...by no later than two months from the date on which the annual report was tabled in Council in terms of section 127, adopt an Oversight Report containing the Council's comments on the annual report...."

The Chris Hani District Municipality council considered the 2020/2021 draft annual report as tabled by the Executive Mayor at a council meeting held on 26th January 2022; this is to comply with the MFMA Circular 63. The intention, as communicated to MPAC was that the whole process will culminate with the adoption of the final annual report then oversight report.

In complying with the provisions of section 127(5) (MFMA, 2003), the Final Annual Report was thereafter made public, placed on the local news paper, and all municipal offices for public to engage with the draft and submit comments within 21 days after the publication of the report. (A copy of the advert was provided to MPAC).

Chris Hani District Municipal Council has delegated the responsibility of the Oversight Report on the Annual Report to MPAC in terms of Council Resolution dated 25 January 2023 and therefore the MPAC is:

- To consider and evaluate the Annual Report as tabled to Council, and thereafter make recommendations to Council in this regard.
- To compile an Oversight Report and table it for discussion and adoption to the Municipal Council; this is in terms of Section 129 of the MFMA.

The Municipal Public Accounts Committee therefore in its work has checked whether the information contained in the Annual Report is a fair and reasonable record of the performance of the municipality and properly accounts for the actions of the municipality in the financial year reported on.

5 EXPOSITION OF FACTS

5.1 OVERSIGHT PROCESS

5.1.1 Introduction.

The Municipal Public Accounts Committee various meeting for purposes of reviewing the annual report and draft and/or prepare an oversight report and recommendations for Council. As the MPAC, we are pleased to report that, the sittings took place as planned and were implemented successfully.

5.1.2 Presentation of the Final Annual Report to MPAC

The Executive Mayor, Honorable Cllr W. Gela, made a presentation and later handed over a signed copy of the Final Annual Report for 2021/2022 financial year to the MPAC, in an MPAC meeting convened for this purpose. In this meeting, the Executive Mayor was accompanied by members of the Mayoral Committee, Municipal Manager, and Heads of Departments.

After interacting with the presentation of the Executive Mayor, the meeting agreed that the Executive Mayor in writing would provide the detailed responses to some of the issues raised. The meeting also congratulated the Executive, for handing over to MPAC a signed copy of the Final Annual Report.

This meeting further assured the Municipal Public Accounts Committee that the same copy of the Final Annual Report was also submitted to the offices of Auditor General, COGTA, Treasury offices and the public for their respective comments. Indeed, almost immediately after the meeting, **MPAC** was provided with proof of such submissions. This is a legislative imperative, and MPAC was pleased with this compliance.

5.1.3 Review of the Final Draft Annual Report

MPAC held two meetings, wherein a rigorous analysis of the Final Annual Report was presented and comments were received. Upon consideration of the report, MPAC was content and satisfied with the detailed report from the Executive. Accordingly, MPAC made recommendations for presentation to council.

5.1.4 Final Draft Annual Report Public Engagements

From February, soon after the adoption of the Final Draft Annual report, public engagement meetings were held for purposes of confirming the achieved projects and further informing planning for the upcoming financial year. Further, comments were solicited from the public after the Final Draft report was publicized both in local newspaper and Municipal social media platforms. In addition to the publication of the Final Draft Audited Annual Report, other media platforms were utilized in an attempt to afford the members of the community to engage with the report.

The previously mentioned expectation is given legitimacy by Circular 32, which reads that "whilst the MPAC is seized with an analysis of the report in detail, other councilors should also be conducting their own review of the report... (Including) discussions with constituents, ward committees and ward representatives to encourage inputs and comments". Indeed, Executive presented 2021/2022 Annual Report in a talk show organized at Vukani Community radio.

5.1.5 Chris Hani Development Agency's Draft Annual Report.

The Final Annual Report of CHDA was included into the Final Annual report of Chris Hani District Municipality as chapter 7 of the Final Draft Audited Report. MPAC accepts this report and finds the progress of the entity satisfactory.

5.1.6 Conclusion

As tasked in terms of the Municipal Council resolution and other applicable legal prescripts, indeed MPAC embarked on an extensive oversight process as reflected above. Key comments of the Committee (MPAC) and other stakeholders is reflected elsewhere in this report.

We must further note that in considering the contents of the Final Draft Annual Report, the Committee also assessed and referred on the following key documents:

- Chris Hani District Municipality Integrated Development Plan 2022/2027.
- Chris Hani District Municipality adopted Consolidated Annual Report 2020/2021 and its Oversight Report.
- Chris Hani District Municipality SDBIP 2021/2022
- Audit Report 2020/2021 and 2021/2022
- In year Audit and Performance Committee Reports.
- In vear MPAC Reports
- MFMA Circular No 63: Annual Reports Guidelines; and
- MFMA Circular No 32: Oversight Report.

Finally, it must be indicated that the minutes of all meetings held, and correspondences made are available and can be availed as formal record of the proceedings of the oversight process undertaken on the Final Draft Annual Report 2021/2022 financial year.

5.2 KEY COMMENTS

Circular 32 of the National Treasury recommends that the summary of key issues raised be captured in the Oversight Report. It is against this background that we are summarizing such key issues and comments from the CHDM's Audit Committee, the Council, and the Management.

5.2.1 The CHDM Council

Minutes of the Council Meeting of the 25th of January 2023, where the Final Annual Report of 2021/2022 financial year was noted, are available for records.

5.2.2 The Auditor-General's Opinion and Response by Management

The Auditor-General's Opinion on 2021/2022 financial year was presented as included in the Final Annual Report, and the CHDM audit action plan presented. Comments were received from the office of AG-SA and were affected in the document. MPAC, highly commended the monthly monitoring implementation approach of the Audit Action Plan adopted by CHDM.

5.2.3 Comments from the Provincial Treasury and COGTA.

No comments received from the Provincial Treasury on CHDM Annual Report for the year under review, this has been confirmed by Treasury office.

5.2.4 Project Visits

A plan on public engagements with municipalities interrogating the final draft annual report was successfully held with municipal councilors throughout the district. In terms of Circular 63 of the MFMA, the municipality through its IDP unit, facilitated engagements with communities to verify the achieved targets as per the draft APR presented to Council. The circular necessitates that, this activity be conducted jointly with the MPAC responsibility of oversight on the same programmes. These were held at the beginning of February 2023. Outcomes of these engagements necessitated further oversight visits to confirm projects that these engagements highlighted as projects not achieved. As indicated above in this report, from February, soon after the adoption of the Final Draft Annual report, public engagement meetings were held for purposes of confirming the achieved projects and further informing planning for the upcoming financial year.

5.2.5 Community.

The CHDM Community was afforded an opportunity to engage the 2021/2022 Final Draft Annual Report through media platforms at Vukani Community Radio talk show, led by the Executive.

5.2.6 The CHDM Municipal Public Accounts Committee

The MPAC convened a meeting for purposes of reviewing the annual report for the financial year under review. Meetings set on the **24 and 27 March 2023**. MPAC is pleased with the submission of the corrected version of the Annual Report as part of MPAC activity plan and on top of that, further engagements with the office of the auditor general, Treasury and COGTA are in progress for the best ways of implementing Audit Action Plan that will respond accurately to the issues raised by AGSA.

Implementation of recommendations of the Audit Committee and those of Internal Audit Unit is of great significance to MPAC throughout the year as these forms the basis for the in-year oversight work and a standing invitation of the MPAC chairperson in the Audit Committee meetings is of high regard to MPAC operations.

After MPAC has interrogated the annual report and satisfied with the responses by the Executive, meeting of the **27 March 2023** finally resolved to adopt the Final annual report presented, this is in consideration with Treasury Regulations with regards to the time frames for submission of the Oversight Report.

5.2.7 CHALLENGES

The following challenges were of note by the committee:

Whilst MPAC meetings were not open to the public and not widely publicized in the media (newspaper and radio), as a result, there was no attendance by the public and neither were any written comments from the public and other bodies received in writing. However, MPAC seeks to find ways of improving this situation.

6 IMPLICATIONS

6.1 STAFF

The position of the Manager: MPAC has since became vacant and an Acting Manager: MPAC has been since appointed. In addition, the administration assigned officials to provide secretariat, logistical and technical support to the committee.

6.2 FINANCIAL

It is further proposed that Council approves the dedicated budget for the operations of the Municipal Public Accounts Committee.

7 PARTIES CONSULTED

Council of the Chris Hani District Municipality.

Office of the Council Chief Whip.

Office of the Council Speaker.

The Executive Mayor.

The accounting officer and heads of departments

8 RECOMMENDATIONS

It is recommended to Council that:

- 1. Council **adopt** the Annual Report and its Oversight Report 2021/2022 financial year without reservations.
- 2. The Oversight Report be made public in terms of Section 129 (3) of the MFMA.
- The Oversight Report be submitted to the Eastern Cape Legislature in terms of Section 132(2) of the MFMA.

9 THE MUNICIPAL PUBLIC ACCOUNTS COMMITTEE

9.1 MEMBERS

- 1. Councilor P. Makapela: Chairperson
- 2. Councilor R Venske
- 3. Councilor M Limba
- 4. Councilor S Guma
- 5. Councilor K Clark

9.2 DATE OF THE REPORT

27	R/I	ar	٥h	2	no.	3
/ 1	IWI	21	ZП	-/-	12/.	٦.

	,	-			1						•																								
(_	-	-	-	ĺ]																												
							I.		,		,	٠	·				,	,		i			ě		,		4	Ŀ	,		,		. ,		

CHAIRPERSON: MUNICIPAL PUBLIC ACCOUNTS COMMITTEE

Cllr P. Makapela